

County of Cumberland
Community Development Block Grant Program
Home Investment Partnerships Program

Consolidated Annual Performance & Evaluation Report

Program Year 2023 (July 1, 2023 - June 30, 2024)



Summary of Accomplishments

Introduction

Completion of the Consolidated Annual Performance and Evaluation Report (CAPER) is a requirement of Entitlement Community grantees receiving Community Development Block Grant (CDBG) Program funds and Home Investment Partnership (HOME) Program funds. This report is used to outline Cumberland County's investments, programmatic requirements, and various accomplishments to the community and the U.S. Department of Housing and Urban Development.

Cumberland County has held the "Urban County" Entitlement Community designation for CDBG and Participating Jurisdiction designation for the HOME Program since Program Year (PY) 2005. As an Entitlement Community, the County receives annual CDBG grants directly from HUD. The County prepared its Five-Year Consolidated Plan (ConPlan) in 2020 that identified priority housing and community development needs and projected a plan to address those needs over the five-year period of 2020 through 2024.

For PY 2023, the County received a grant allocation of \$1,252,489 in CDBG and \$619,612 in HOME funds.

In 2020 the County received a CDBG-CV (CARES) grant in two phases totaling \$1,947,384 to help prevent, prepare for and respond to Coronavirus.

In 2021, the County was awarded \$1,903,664 in HOME Investment Partnership - American Rescue Plan (HOME-ARP) funds to provide housing, services, and shelter to individuals experiencing homelessness and other vulnerable populations.

CDBG Programmatic Requirements

- Timeliness: Unexpended funds may not total more than 1.5 times the current year's grant amount by May 2nd each year. The County has met the timeliness requirement with the PY 2023 ratio being 1.25 on May 2, 2024.
- Low- and Moderate-Income Benefit: At least 70% of expended funds during the program year (excluding planning and administration (PA) expenses), must benefit primarily low- and moderate-income (LMI) persons. The County

expended 92.84% of CDBG funds, that are subject to LMI benefits, on activities that benefited LMI persons.

To date, the County has expended \$1,447,305.89, 56.85% of their CDBG-CV grant on LMI benefited activities.

- Public Service Cap: A maximum of 15% of the annual allocation funds plus PI or the PY expenditures may be spent on public service activities. The County has utilized \$131,632.97 or 6.96% of expenditures subject to the public service cap.

As of the end of PY 2023, the County expended \$238,943.25, 12.27% of the CDBG-CV total expenditures (minus PA expenses) on Public Service activities.

- Planning and Administration Cap: No more than 20% of the annual CDBG allocation plus PI or the total PY expenditures may be used for planning and administration activities. The County expended \$145,117.68 or 9.53% of the total funds available in this category.

The County has used \$385,411.33, 19.79% of the CDBG-CV allocation on PA costs.

CDBG Accomplishments

Housings: \$138,497.60 was utilized for the following housing projects:

- Owner-Occupied Rehabilitation: Four households were assisted.
- Code Enforcement: Approximately 2,060 inspections/re-inspections were completed in Shippensburg Township, the Borough of Lemoyne, and Mechanicsburg Borough.

Public Facilities: \$918,326.63 was used towards the following public facilities activities/projects:

- Cumberland Streetview Program: 8 businesses were assisted.
- Medard's House - Building Improvements
- Shippensburg Township - Courts Rehabilitation
- Newville - Veterans Park Trailhead
- Mechanicsburg - Finkenbinder Park
- Wormleysburg Borough - Front St. Parking Lot
- Lemoyne Borough - Stormwater Improvements
- Mt. Holly Springs Borough - ADA Curb Improvements
- New Cumberland Borough - ADA Curb Improvements
- Camp Hill Borough - ADA Curb Improvements
- The Arc of Cumberland & Perry Counties - Boiler Replacement
- New Hope Ministries - Enola Outreach Center Renovations
- Cumberland County Housing & Redevelopment Authority - ADA Improvements & Facility Upgrades

Public Service: \$131,632.97 was expended to support the following programs:

- Carlisle United Methodist Church - Homeless Services
- One80 Ministries - Supportive Services

- Redevelopment Authority of Cumberland County - Supportive Services
- Hope Station - Program Support
- Employment Skill Center - Microsoft Certification Class
- Shippensburg Borough - Enhanced Police Patrols
- Salvation Army - My Brother's Table

Economic Development: \$280,877.87 was utilized for the support and execution of one businesses:

- Railroad Flats (36 West, LLC)

HOME Programmatic Requirement

- CHDO Reserve: A formula grant recipient of HOME funds must reserve a minimum of 15% of its annual grant to be used by Community Housing Development Organizations (CHDOs), which are non-profit, affordable housing developers. A recipient typically has 24 months to commit the required 15% to a CHDO. However, that deadline has been waived by HUD for the current program year. Currently the County actively works with one CHDO, Tri-County Housing Development Corporation. The County's minimum reserve for PY 2023, based on the awarded HOME allocation, is \$92,941.80. The County has yet to obligate those funds to an activity.
- HOME Match Requirement: There is a 25% match requirement of non-federal funds for the total amount of HOME funds drawn (excluding PA cost, CHDO operating expenses, and CHDO capacity building). The match must be in housing projects that are HOME assisted or eligible for HOME assistance. Based on the draws subject to the match requirement in the amount of \$676,787.15, the County was obligated to provide \$169,196.78 in qualified matching funds.
- Planning and Administration Cap: Expended Planning and Administration cost cannot exceed 10% of the grant. The County had allocated \$61,961.20 towards PA activities. The County expended the \$1,637.87 remaining PY 2022 administration funds and spent \$28,145.31 of PY 2023 administration funds.

HOME Accomplishments

Cumberland County has assisted financially with the development of several units with the utilization of HOME grant funds. As a requirement to receive HOME funds, the organizations must fill the HOME assisted units with LMI persons/families.

- Tri-County Housing Development Corporations:
 - New construction of 1 Single Family Home (Herman Ave.)
 - Acquisition & Rehabilitation of 1 Single Family Home (Eutaw Ave.)
- MONARCH:
 - The Point at Sporting Hill - New construction of a 39 unit apartment building. HOME funds supported two units. (LMI requirement has been met and will be reported on the PY 2024 CAPER).

- Riverton Woods - The acquisition and new construction of a 40 unit apartment complex for seniors. HOME funds supported five units. (LMI requirement has been met and will be reported on the PY 2024 CAPER).
- Safe Harbour:
 - Harbour Village at Smith Farms - Acquisition and new construction of a 40 unit permanent housing development. HOME funds supported two units.

HOME-ARP Requirements

- Non-Profit Operating Assistance: The County is required to utilize at least 5% of the HOME-ARP grant to assist a Non-Profit Operating cost. \$95,183.20 has been set aside and reserved for these purposes but has yet to be obligated to a specific activity.
- Planning and Administration: HOME-ARP Planning and Administration cannot exceed 15% of the awarded allocation. The County has obligated \$285,549.60 to be utilized for these costs. As of June 30, 2024, the County has expended \$53,259.63 to assist with PA costs.

HOME-ARP Accomplishments

- Supportive Services: \$682,931.20 was obligated to:
 - Carlisle CARES
 - Safe Harbour
 - Family Promise
 - Christian Life Assembly
 - Domestic Violence Services of Cumberland & Perry Counties
 - Housing Authority of Cumberland County
 - Medard's House
 - Project SHARE

Those organizations have utilized a combined amount of \$327,872.41 in PY 2023 to assist approximately 3,000 individuals/households.

- Tenant Based Rental Assistance (TBRA):
 - \$200,000 was obligated to New Hope Ministries.
 - To date, \$125,000 was utilized to assist 59 households.
- Acquisition & Development of Non-Congregate Shelter:
 - \$125,000 is obligated to Domestic Violence Services of Cumberland and Perry Counties for repairs and maintenance of their existing shelter space.
- Development of Affordable Rental Housing:
 - \$275,000 was obligated and expended to Safe Harbour to the rehabilitation of affordable rental units dedicated to individuals who have been chronically homeless or will utilize rapid rehousing.
 - \$50,0000 was expended for soft cost to Safe Harbour - Harbour Village project.

Financial Summary

CDBG:

- Previous PY Unexpended Balance: \$1,543,626.11
- PY 2023 Entitlement Grant: \$1,252,489.00
- PY 2023 Program Income: \$270,994.52
- PY 2023 Local Account Income: \$50,000.00
- PY 2023 Disbursements: \$1,614,452.75
- PY 2023 Unexpended Balance: \$1,502,656.88

CDBG-CV:

- Total CDBG-CV Grant: \$1,947,384.00
- Total Expenditures: \$1,832,717.22
- CDBG-CV Balance: \$114,666.78

HOME:

- Previous PY Unexpended Balance: \$1,240,236.55
- PY 2023 Entitlement Grant: \$619,612.00
- PY 2023 Program Income: \$17,156.32
- PY 2023 Local Account Income: \$133,934.74
- PY 2023 Disbursements: \$706,570.33
- PY 2023 Unexpended Balance: \$1,304,729.28

HOME-ARP:

- HOME-ARP Grant: \$1,903,664.00
- Total Expenditures: \$711,042.24
- HOME-ARP Balance: \$1,192,621.76

Evaluation

As in previous years, Cumberland County focuses its CDBG-funded activities in the Census Block Groups with the highest LMI concentrations and with the greatest deterioration of facilities and housing stock. The partnership between Cumberland County, CAEDC, and the Redevelopment Authority promises the expansion of small business development in a broad range of sectors. The upcoming HOME affordable housing projects will provide safe, decent, and sanitary housing for many LMI homebuyers.

The County values its strong partnership with units of local government, economic development organizations, businesses, and non-profits. They work together through grant and loan investments in housing programs, social services, economic development, job training, and facilities improvements to achieve the goals of safe, decent, and affordable housing; increased economic opportunities; elimination of blighted areas throughout the County; and improve the quality of life for all Cumberland County citizens.